

Certification Form

I certify that I have read the transcript for the January 9, 2007 meeting of the Panel, and that to the best of my knowledge this transcript is accurate and complete.



Linda Zeiler, Designated Federal Officer



Dr. Jan M. Mutmansky, Chair

TRANSCRIPT OF PROCEEDINGS

IN THE MATTER OF:)
)
TECHNICAL STUDY PANEL ON THE)
UTILIZATION OF BELT AIR AND THE)
COMPOSITION AND FIRE RETARDANT)
PROPERTIES OF BELT MATERIALS)
IN UNDERGROUND COAL MINING)

Pages: 1 through 90
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UNITED STATES DEPARTMENT OF LABOR
MINE SAFETY AND HEALTH ADMINISTRATION

IN THE MATTER OF:)
)
TECHNICAL STUDY PANEL ON THE)
UTILIZATION OF BELT AIR AND THE)
COMPOSITION AND FIRE RETARDANT)
PROPERTIES OF BELT MATERIALS)
IN UNDERGROUND COAL MINING)

Polaris Suite
Ronald Reagan Building and
International Trade Center
1300 Pennsylvania Avenue, N.W.
Washington, D.C.

Tuesday,
January 9, 2007

The parties met, pursuant to the notice, at
1:00 p.m.

BEFORE: LINDA F. ZEILER
Designated Federal Officer

ATTENDEES:

Panel Members:

JURGEN F. BRUNE
Chief, Disaster Prevention and Response Branch
Centers for Disease Control
National Institute for Occupational Safety
and Health
Pittsburgh Research Laboratory
Pittsburgh, Pennsylvania

FELIPE CALIZAYA
Associate Professor
University of Utah
Mining Engineering
Salt Lake City, Utah

JAN M. MUTMANSKY
Professor Emeritus of Mining Engineering
The Pennsylvania State University
University Park, Pennsylvania

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ATTENDEES: (Cont'd)

Panel Members:

JERRY C. TIEN
Associate Professor
Department of Mining Engineering
University of Missouri-Rolla
Rolla, Missouri

THOMAS P. MUCHO
Thomas P. Mucho & Associates, Inc.
Mining Consultancy
Washington, Pennsylvania

JAMES L. WEEKS, Director
Evergreen Consulting, LLC
Silver Spring, Maryland

Staff Members:

MATTHEW WARD, Esquire
Office of the Solicitor
U.S. Department of Labor/MSHA

WILLIAM J. FRANCA, P.E.
Mining Engineer, DOL/MSHA
Pittsburgh Safety and Health Technology Center
Ventilation Division

WILLIAM P. KNEPP
Assistant District Manager for
Technical Services
DOL/MSHA, Coal Mine Safety and Health
District 9 Coal
Denver, Colorado

JEFFREY KOHLER
Associate Director for Mining
Mining Safety and Health Research
NIOSH

MICHAEL G. KALICH
Senior Mining Engineer
DOL/MSHA, Coal Mine Safety and Health
Safety Division

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ATTENDEES: (Cont'd.)

Staff Members:

MIKE HOCKENBERRY
Fire Protection Engineer
MSHA Technical Support

HARRY VERAKIS
Senior Projects Engineer
MSHA Technical Support

MARK SCHULTZ
Supervisory Mining Engineer
MSHA Technical Support

ROSALYN FONTAINE
Program Analyst
MSHA Technical Support

HAZEL HAYCRAFT
Management and Program Analyst
MSHA Technical Support

DEBRA JANES
Regulatory Specialist
MSHA Office of Standards, Regulations and
Variances

ROBERT TIMKO
Manager, Monitoring Team
NIOSH

Also Present:

RICHARD E. STICKLER
Assistant Secretary of Labor, MSHA

1 MR. STICKLER: Good afternoon. Thank you,
2 Linda.

3 I would like to welcome you to the first
4 meeting of the Technical Study Panel on belt air and
5 belt materials. This meeting is set to last two days
6 and will cover a number of important issues on this
7 subject.

8 The Technical Study Panel was created by the
9 MINER Act of 2006. It provided for an independent
10 scientific engineering review and recommendations with
11 respect to the utilization of belt air and fire
12 retardant properties of belt materials for use in
13 underground coal mines.

14 We at MSHA are proud to take the lead in
15 forming, administering and assisting this panel in its
16 important work. Your work on this panel will be
17 crucial to mine health and safety in the years to
18 come.

19 Under the broad scope of your charter, there
20 are several specific issues you may wish to pursue.
21 The 1992 advisory committee report on this same
22 subject gives you good background information from
23 which to start your work.

24 We are interested to know how technological
25 advances during the last 15 years can be applied to

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1 reduce the risk of belt conveyors in underground coal
2 mines. We are also interested in your thoughts and
3 recommendations on limiting the belt air velocity,
4 including revisiting the velocity cap.

5 We are also interested in your thoughts on
6 the use of atmospheric monitoring systems instead of
7 point-type heat sensors. We also seek your advice on
8 the current state of fire resistant belt materials as
9 opposed to fireproof materials and their practical use
10 in underground coal mines.

11 The question of whether the effectiveness of
12 belt fire suppression systems are adversely impacted
13 by the use of larger conveyor belts and higher belt
14 air velocities is also an issue we hope you will
15 address.

16 I want to personally thank each of you for
17 agreeing to serve on this critically important panel.
18 I know that it will take time away from the work that
19 you have, and I want you to know that I appreciate
20 your service and how important your work will be to
21 the safety of miners.

22 It is my honor to welcome and introduce the
23 members of the panel. I'd like for you to stand when
24 I introduce you, please.

25 Jurgen Brune. He is Chief of the Disaster

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1 Prevention and Response Branch, National Institute of
2 Occupational Safety and Health, at the Pittsburgh
3 Research Laboratory in Pittsburgh, Pennsylvania.
4 Thank you.

5 Felipe Calizaya is Associate Professor at
6 the University of Utah, Salt Lake City Utah. Thank
7 you.

8 Jan Mutmansky is Professor Emeritus of
9 Mining Engineering from Pennsylvania State University,
10 University Park, Pennsylvania.

11 Jerry Tien is Associate Professor,
12 Department of Mining Engineering, at the University of
13 Missouri-Rolla, Rolla, Missouri.

14 Thomas Mucho of Thomas P. Mucho &
15 Associates, Inc., is a mining consultant in
16 Washington, Pennsylvania.

17 James Weeks is Director of Evergreen
18 Consulting, LLC in Silver Spring, Maryland.

19 I want to thank you gentlemen for giving us
20 the benefit of your expertise on this subject and your
21 commitment to mine health and safety. I commend you
22 at the outset of your year-long hard work that you're
23 about to embark on, and I welcome you to Washington to
24 get started.

25 I'll turn it over to Linda. Thank you.

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1 MS. ZEILER: Thank you.

2 I would like to begin now with a little more
3 explanation on what will happen next. The first order
4 of business for the panel will be to elect the chair,
5 but my first order of business as the DFO is to give
6 you some clarification on the procedural issues first
7 followed by a reading of the ground rules for the
8 panel.

9 Even before that, I'd like to ask that the
10 panel members have an opportunity to introduce
11 themselves to each other and the members of the public
12 here today.

13 If we might start with Jim Weeks, please?
14 Jim? You're free to say as much or as little as you'd
15 like.

16 DR. WEEKS: My name is Jim Weeks. I'm an
17 industrial hygienist. I've been working in the coal
18 mining industry for about 25 years. That about does
19 it.

20 DR. BRUNE: I'm Jurgen Brune. I'm a mining
21 engineer by training. I have worked in the industry
22 for 23 years and started with NIOSH in Pittsburgh. I
23 am in charge of research of the prevention of mine
24 fires, mine explosions, mine rescue and response and
25 mine ventilation.

1 DR. MUTMANSKY: I'm Jan Mutmansky, Professor
2 Emeritus of Mining Engineering at Penn State
3 University. I've spent 32 years as an academic
4 starting at the University of Utah and then at West
5 Virginia University and finally the last 24 years of
6 my career at Penn State. I'm allegedly retired.

7 DR. TIEN: Jerry Tien is my name. I have a
8 little bit different background. I was educated
9 overseas, got my mining degree in Taiwan and came to
10 the U.S. in 1972 and, other than going to school, have
11 been in the mining industry for about 33 or 34 years.

12 I spent two years working as an underground
13 mining ventilation planning engineer for White Pine
14 Copper, which was the largest underground mines at the
15 time in upper Michigan in the 1970s. When the copper
16 price went crazy, I decided to change my career to
17 work for Peabody Coal Company. I was the ventilation
18 specialist. I worked for Peabody from 1975 to 1985.

19 I went to Rolla, Missouri, in 1985. I've
20 been there since. I've been involved in the mining
21 industry and also more specifically ventilation for
22 quite a while and have been also working on safety and
23 ventilation issues in China and some other
24 international projects.

25 DR. CALIZAYA: My name is Felipe Calizaya.

1 I'm originally from Bolivia. Just like Tien, I came
2 here for graduate studies.

3 I graduated from Colorado School of Mines.
4 After that I did some research work at various places,
5 University of California-Berkeley and the University
6 of Reno. After that I joined a mining company and
7 worked overseas in Indonesia for Freeport. I'm
8 working now at the University of Utah. I'm an
9 associate professor.

10 MR. MUCHO: My name is Tom Mucho. I've been
11 in the mining business for over 35 years. After the
12 first time I graduated from college I began
13 underground as a rank and file miner. I've been a
14 section foreman, shift foreman, assistant
15 superintendent.

16 I was superintendent of Mine 58 Marianna for
17 10 years. Following that I was superintendent and
18 mine manager at Mine 84 in Pennsylvania. Following
19 that I did research for the U.S. Bureau of Mines
20 mainly in the area of ground control, but in other
21 areas at that time, including ventilation.

22 I was senior mine engineer at Emerald Mine
23 for a couple of years, and following that I was the
24 chief of the Disaster Prevention and Response Branch,
25 the same position that Jurgen now holds, for NIOSH for

1 seven years. I retired in March of 2005 from there
2 and have been consulting since.

3 MS. ZEILER: Okay. Thank you very much.
4 Now onto the clarification points, and here is why I
5 want to provide them to you panel members.

6 Historically, at least in MSHA's experience
7 with advisory committees, under the Mine Act of 1977
8 there's already a chairperson in place at the first
9 meeting. This is not so for this technical study
10 panel since it is governed by the MINER Act of 2006 so
11 we will need to first elect a chair, and it's
12 important that you all have a good understanding of
13 the process before you choose your chairperson.

14 First let me explain my role. As the DFO, I
15 am MSHA's agent for all matters related to the panel
16 activities and have specific legal responsibilities
17 under FACA that are included in your ground rules.
18 Professionally I'm not a subject matter expert on the
19 issues before the panel, and I do not have a vote on
20 the panel. I am here primarily to make sure you
21 receive all the support you, the panel experts, need
22 to do your jobs.

23 The general purpose of the panel, as
24 outlined in Section 11 of the MINER Act and in your
25 charter, is to provide independent scientific and

1 engineering review and recommendation with respect to
2 the utilization of belt air and the composition and
3 fire retardant properties of belt materials in
4 underground coal mining. Your report will be due by
5 December 20, 2007, which is one year from the official
6 date of this panel formation.

7 The charge of the panel is found in your
8 charter, and it's fairly broadly defined. Mr.
9 Stickler provided some additional guidance in his
10 opening remarks, NIOSH is providing additional input
11 to you today, and we trust your professional judgment
12 in identifying more specific issues once you have
13 listened to the presentations today and tomorrow, at
14 future meetings and from the information that you may
15 request from us.

16 In general, you may wish to divide the
17 report into two sections, one addressing belt air and
18 one on belt materials. It may help you to take a look
19 at the structure of the Belt Air Advisory Committee
20 report of 1992, which is Tab 8 I believe in your
21 binder.

22 Your final report should contain majority
23 recommendations, but may also contain separate
24 minority or split decision reports if the panel is
25 unable to agree on everything. This is a technical

1 study panel, so we are seeking advice and guidance
2 that is driven by your analysis of technical data.

3 You will also have staff support available
4 to you on the panel. Right now I'd like to introduce
5 to you your staff to date, and I would ask the staff
6 to please stand or wave when I call your name.

7 We have Bill Francart, Mining Engineer with
8 MSHA Tech Support; Bill Knepp, who is the Assistant
9 District Manager for Technical Services for MSHA Coal
10 Mine Safety and Health; Mike Kalich, who is a Senior
11 Mining Engineer for MSHA Coal Mine Safety and Health;
12 Mike Hockenberry, who is a Fire Protection Engineer
13 with MSHA Tech Support;

14 Harry Verakis, who is a Senior Projects
15 Engineer for MSHA Technical Support; Mark Schultz, who
16 is the Supervisory Mining Engineer for MSHA Technical
17 Support; Rosalyn Fontaine, a Program Analyst with MSHA
18 Tech Support; Hazel Haycraft, a Management and Program
19 Analyst for MSHA Technical Support;

20 Debra Janes, who is in the back waving at
21 the check-in desk, a Regulatory Specialist with MSHA
22 Office of Standards, Regulations and Variances; and we
23 also have Robert Timko, who is the Manager of the
24 Monitoring Team for NIOSH; and here on my left is
25 Matthew Ward, a solicitor from the Department of Labor

1 for MSHA.

2 Your staff is here throughout the process to
3 assist you in anything you need to facilitate your
4 work. You tell us what you need, and we will make
5 every effort to get it for you involving speakers or
6 any research material you might require.

7 How does the work get done by the panel?
8 You are not limited to working on official meeting
9 days, although all substantial decisions should be
10 made on the record in an official meeting. You can
11 take assignments back with you and, as outlined in the
12 ground rules, can meet in subgroups on particular
13 issues. You also heard that this morning as part of
14 your FACA briefing. Between meetings, panel members
15 can confer with each other as long as there's no
16 meeting of four or more members apart from official
17 meetings.

18 Finally, what is the job of the chair? In
19 general, the chair keeps the panel discussions
20 focused, facilitates the assignment of work and helps
21 set some deadlines. He will also communicate with
22 other panel members between meetings and transmit
23 information and requests to me, the DFO, as necessary.

24 There are other specific duties of the chair
25 also outlined in the ground rules. I would say more

1 important the chair of this panel in the final block
2 of time tomorrow will need to lead the panel
3 discussion and identify the range of issues the panel
4 believes needs to be considered to address the charge,
5 reflect among those and set some priorities for the
6 agenda of future panel meetings.

7 Now I'd like to go through the ground rules
8 with you. They are in your binder in the front, which
9 will be followed by the election of the chair. These
10 ground rules will cover the conduct of the Technical
11 Study Panel on Utilization of Belt Air and the
12 Composition and Fire Retardant Properties of Belt
13 Material in Underground Coal Mining, also known as the
14 panel.

15 The panel is established in accordance with
16 Section 11 of the Mine Improvement and New Emergency
17 Response Act of 2006 and the Federal Advisory
18 Committee Act. The purpose of the panel is to provide
19 independent scientific and engineering review and
20 recommendations with respect to the utilization of
21 belt air and the composition and fire retardant
22 properties of belt materials in underground coal
23 mining.

24 Membership. As required by Section 11 of
25 the MINER Act, the committee will be composed of six

1 voting members, two individuals appointed by the
2 Secretary of Health and Human Services in consultation
3 with the Director of the National Institute for
4 Occupational Safety and Health and the Associate
5 Director of the Office of Mine Safety;

6 Two individuals appointed by the Secretary
7 of Labor in consultation with the Assistant Secretary
8 for Mine Safety and Health, and two individuals, one
9 appointed jointly by the Majority leader of the Senate
10 and House of Representatives and one appointed jointly
11 by the Minority leader of the Senate and House of
12 Representatives.

13 After appointment, each member shall serve
14 until the dissolution of the panel unless he or she
15 becomes unable to serve or resigns. Each panel member
16 shall be provided with a list of the other members
17 prior to the start of the panel's first meeting.

18 Meetings will be announced in the *Federal*
19 *Register* and will be open to the public unless notice
20 to the contrary is provided in the *Federal Register*.
21 All observers will identify themselves and their
22 affiliation by entering this information in a
23 designated log.

24 Facilities and services. MSHA and/or NIOSH
25 will pay the per diem and travel expenses of the

1 members in addition to compensation as specified in
2 the charter. MSHA and/or NIOSH will provide suitable
3 meeting rooms, appropriate support staff, as well as
4 equipment and resource material. Expenses for
5 experts, advisors or additional consultants may be
6 paid at the discretion of the DFO.

7 Committee meetings. All meeting dates of
8 the panel will be scheduled by a majority vote of the
9 members and with the approval of the DFO. Changes in
10 the panel's meeting schedule, once established,
11 including extending time for discussion at a meeting,
12 may be made by a majority of the committee or at the
13 discretion of the chair. All changes in schedule or
14 scheduling of additional time must receive prior
15 approval of the DFO.

16 The time, place, date and purpose of all
17 meetings shall be published in the *Federal Register* at
18 least 15 days prior to the date of the meeting. This
19 announcement shall also include a summary of the
20 meeting agenda.

21 Timeframe. There will be no more than six
22 separate sessions for panel meetings. Each session
23 will consist of two or three day meetings. The
24 sessions will be spread over approximately 240 days.

25 Quorum. A minimum of four members and the

1 DFO are required to be present to hold a meeting of
2 the panel.

3 Agenda. The DFO will approve meeting
4 agendas after consultation with members of the panel.
5 Only agenda items will normally be open for
6 discussion at each meeting. Any material submitted
7 for consideration by the panel should be forwarded to
8 the DFO for reproduction and distribution at least 20
9 days prior to the scheduled meeting. Should the panel
10 want to discuss issues not on the agenda, approval of
11 the chair and the DFO is required.

12 Caucuses. Members may caucus during a
13 discussion at the discretion of the chair. The time
14 allowed for caucus will be set by the chair. General
15 Services Administration regulations allow for caucuses
16 to be held to gather information, conduct research,
17 analyze relevant issues and fact or to draft a
18 proposed position paper for deliberation by the panel.

19 Transcripts. All meetings of the panel will
20 be transcribed by a transcription service and used as
21 the official minutes of the meeting. The transcript
22 will include:

- 23 1) the date, time and place of the meeting;
24 2) a record of the persons present, including the
25 names of panel members, names of panel staff and the

1 names of members of the public from whom written or
2 oral presentations were made; and 3) a complete and
3 accurate description of the matters discussed and
4 conclusions reached, including reference to all
5 reports or other documents received, issued or
6 approved by the panel at the meeting.

7 The accuracy of the transcript shall be
8 certified by the chair. The original transcript will
9 be maintained by MSHA in the Office of Standards,
10 Regulations and Variances and will be made available
11 for public inspection and copying.

12 Voting. When a decision or recommendation
13 of the panel is required, the chair will request a
14 motion for a vote. Any member, as well as the DFO,
15 may make a motion for a vote. Except where otherwise
16 specified in these ground rules, decisions shall be
17 made by majority vote.

18 Majority. A majority is a simple majority
19 of the votes cast except that abstentions are not
20 counted.

21 Tie votes. If they occur, tie votes on any
22 recommendation will be considered a split decision and
23 will be reflected as such in the panel's final report.
24 Tie votes on any procedural decision necessary for
25 the panel to proceed will be decided by the chair.

1 Proxy. A member who, due to illness or
2 personal exigency, cannot attend a meeting may notify
3 the chair or the DFO and request that another member
4 of the panel be given his/her proxy. Each proxy
5 counts as one vote.

6 Finally, role of the designated federal
7 officer. The DFO serves as MSHA's agent for all
8 matters related to the panel's activities. By law,
9 the DFO must approve or call each meeting of the
10 panel, approve agendas, attend all meetings and
11 adjourn the meetings when such adjournment is in the
12 public interest. The DFO does not vote.

13 The DFO is responsible for providing
14 adequate staff support to the panel, including
15 performance of the following functions: Notifying
16 members of the time and place for each meeting,
17 maintaining records and minutes of all meetings as
18 required by law, maintaining the records of panel
19 membership attendance;

20 Maintaining the official transcript of each
21 panel meeting, maintaining official records and filing
22 all papers and submissions prepared for or by the
23 panel, and preparing and handling the annual
24 comprehensive review and the annual report to the
25 General Services Administration required by the FACA.

1 Now we come to the part where we decide upon
2 the chair, so I'd like to ask if anyone would like to
3 nominate someone to be the chair of this panel?

4 MR. MUCHO: I'd like to nominate Jan
5 Mutmansky.

6 MS. ZEILER: All right. Do we have some
7 agreement with other panel members?

8 DR. TIEN: I'll second.

9 DR. CALIZAYA: I agree.

10 MS. ZEILER: Great. Thank you. By voice
11 vote we will accept Jan Mutmansky of the Technical
12 Study Panel.

13 Dr. Mutmansky agrees, right?

14 DR. MUTMANSKY: I agree, yes.

15 MS. ZEILER: Thank you very much.

16 DR. MUTMANSKY: Thank you.

17 MS. ZEILER: Okay. Next on the agenda is an
18 opportunity for NIOSH to present to you some material
19 that they wanted to distribute for your review, so I
20 would ask that Dr. Jeff Kohler come forward.

21 Dr. Kohler is the Associate Director for
22 Mining in the Office of Mining and Construction Safety
23 and Health for NIOSH.

24 DR. KOHLER: Thanks, Linda.

25 Good afternoon. After the passage of the

1 MINER Act we took a look at Section 11. We
2 anticipated a need for the compilation of certain
3 background research materials that we thought might be
4 useful to the panel.

5 Over the past 20 plus years, the Bureau of
6 Mines, as well as NIOSH, along with other agencies,
7 have conducted a number of research studies that do
8 have direct relevance to the decisions that you will
9 need to make and factors you'll need to consider as
10 part of your panel deliberations.

11 Toward that end, over the past several
12 months we've pulled together and put into electronic
13 form approximately 85 reports and technical papers,
14 and in the packet that you've been given you have a
15 copy of each of those on the USB stick.

16 If you'd prefer to have it on CD rather than
17 USB, we can do that as well. In total it's several
18 thousand pages of material, so we weren't inclined to
19 duplicate it and pass it out at this particular
20 meeting.

21 If you'll take a look in your packet, you'll
22 find that there's a table of contents, a four sheet
23 document, and you'll see that all of the relevant
24 reports and publications have been divided into four
25 categories -- the legal proposed rule related

1 documents, belt air references, belt flammability
2 references and general references.

3 Now, in total, as I said, there are more
4 than 85 documents there totaling several thousand
5 pages. I realize that each of you has some expertise
6 in this area, and indeed some of you have worked in
7 this area for a number of years and your interests may
8 vary.

9 But, I talked to a number of subject matter
10 experts at NIOSH, some who had been involved in the
11 research studies that led to these reports, and I
12 asked them. I said if you could recommend to the
13 panel perhaps a dozen or so documents that would
14 provide maybe an initial starting point to survey the
15 literature and come up to speed in a general sense,
16 what would you recommend?

17 I'd like to go through the table of contents
18 that you have starting with the page labeled Belt Air
19 Reference, and I'd just like to point out for your
20 consideration some of the documents in that section
21 that you may choose to look at as a starting point.

22 Of course, there's the Advisory Committee
23 report, which I think you have a hard copy of from
24 MSHA's handout. The report entitled Dust
25 Considerations When Using Belt Entry to Ventilate Work

1 Areas is a good, general starting point. The next
2 one, Effect of Belt Air on Dust Levels in Underground
3 Coal Mines, is also a nice piece of work for
4 background.

5 Skipping down to Fire Detection for Conveyor
6 Belt Entries and the two that follow, Hazards of
7 Conveyor Belt Fires and How Smoke Hinders Escape From
8 Coal Mine Fires. Skipping down a few more, Ranking
9 Factors Impacting Survival During Coal Mine Fires.
10 That would be it for that page.

11 Again, those would just be a suggested
12 starting point. Based on your own experience, you
13 know, you may choose not to re-read those.

14 On the next page, Belt Flammability
15 References, the second, A Review of Worldwide
16 Requirements for Fire Resistant Conveyor Belting,
17 Comparing Fire Standards on Conveyor Belts, and
18 finally on that page, Conveyor Belt Flammability
19 Studies. Then under General References, the first one
20 on that page, A Comparison of Mine Fire Sensors.

21 Again, as you get into your analyses,
22 discussions and deliberations you may then find a
23 number of these that I haven't mentioned to be of
24 specific interest to find detailed or more detailed
25 information. We provide that as background for you.

1 Then the final comment that I would make is
2 that Bob Timko is serving as the NIOSH technical
3 liaison to the panel, and if you find that you have a
4 need for some additional specific information or you'd
5 like some NIOSH interpretation or analysis of
6 something in this literature or anything of a
7 technical nature, Bob would stand ready to bring those
8 requests back to NIOSH so that we could try and meet
9 whatever technical information needs you might have.

10 MS. ZEILER: Thanks a lot, Jeff.

11 DR. KOHLER: Thank you.

12 MS. ZEILER: Next on our agenda we have a
13 presentation jointly given by Bill Knepp and Bill
14 Francart on the history of the belt air issue and rule
15 making in MSHA, and I think Bill Francart will be the
16 first one out of the block.

17 MR. FRANCCART: Good afternoon. Can you hear
18 me in the back?

19 As Mr. Stickler pointed out in his opening
20 remarks, 2006 was a devastating year for the coal
21 mining industry. The accidents at Sago and Aracoma
22 have caused the Congress to develop the MINER Act.
23 There is little doubt had Aracoma not occurred that
24 belt air would not be studied under your committee.

25 The Aracoma accident is the subject of three

1 investigations that are ongoing. Two investigations
2 have been completed. MSHA is conducting an
3 investigation, also an internal review of the accident
4 investigation, and there's a criminal investigation
5 ongoing.

6 We will not be discussing Aracoma today.
7 We're not prepared to do that. I do hope that in your
8 future deliberations you will be wanting a briefing, a
9 comprehensive and complete briefing on how belt air
10 was or was not used at Aracoma and what that effect
11 had on the accident. We will be preparing that
12 briefing for you at a later date.

13 Today though we are going to discuss where
14 we have been with belt air. It's an old issue. We
15 need to know where we've been before we can go
16 somewhere else I think, and that's what the first
17 presentation will discuss.

18 If we can get somebody to reset the
19 computer?

20 A little bit about my background in belt
21 air. I was part of the committee that finalized the
22 rule, the 2004 belt air rule. Mr. Knepp was the
23 committee chair, and we will both be giving you a
24 presentation on the history today.

25 I'm also on the Aracoma investigation team,

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1 so I have a little unique background on that that
2 we'll be able to provide you later.

3 This sure beats overheads, but the
4 technology sometimes isn't real friendly.

5 DR. WEEKS: Bill, can I make a comment?

6 MR. FRANCAERT: Yes.

7 DR. WEEKS: I appreciate your comments about
8 Aracoma, and I think the sooner we could get that
9 briefing obviously the better.

10 MR. FRANCAERT: We'll have to discuss that
11 with our Solicitor's Office --

12 DR. WEEKS: Right.

13 MR. FRANCAERT: -- on whether or not we can
14 do that before the final report is out. We expect the
15 final report to be out sometime after March 30.
16 That's our expectation at this point.

17 The state report is published, and Davitt
18 McAteer has published a report. They do not address
19 belt air though as an issue. The use of belt air at
20 Aracoma is a very complex issue. I think you need to
21 have another briefing and not rely on those two
22 accident reports to make any decision.

23 Again, if you do have any questions during
24 the presentations today please don't hesitate to speak
25 up. We'll try to answer them as we go. I think

1 that's a lot better way to handle questions.

2 Belt air used to ventilate active working
3 areas of the coal mine was an issue when I was going
4 to the sixth grade picnic. Back in 1969, the Act
5 addressed the use of belt air -- not just belt air,
6 but track air -- and specified that belt air could not
7 be used to ventilate active working areas -- go ahead
8 to the next slide, please -- unless it was authorized
9 to be used by an authorized representative of the
10 federal government.

11 In those cases it had to be a mine that was
12 opened prior to the effective date of the Act, so
13 pre-Act mines could use belt air if needed with
14 approval. There was one other way that belt air could
15 be used, and that was under a petition for
16 modification of the rule.

17 The first petition was granted by MSHA in
18 1975 to use belt air under 75.326, which was the
19 regulations that required separation of the belt and
20 to not use belt air to ventilate active places.
21 Section 326 became Section 350 in subsequent
22 rulemaking in 1992.

23 Approximately 90 petitions had been granted
24 by MSHA at the time that we did the proposed rule, and
25 I believe there were some pending that were not

1 approved as a result of the final rule being finally
2 passed. So we have two ways at this point before the
3 final rule came out that you could use belt air. A
4 pre-Act mine could still use belt air with approval of
5 the district manager, and then you had the petitions
6 for modification.

7 Now, the petitions had evolved over many
8 years after the first one in 1975. There were
9 different provisions that were required in the
10 petitions, and we'll go through some of those today,
11 but as time went on and research had been developed by
12 NIOSH, the former Bureau of Mines, some of the
13 accidents that we've had accident reports on we've
14 learned from the history of using belt air and belt
15 fires.

16 There were other provisions required in
17 later petitions that weren't required in earlier
18 petitions. For example, the earlier petitions that
19 required the use of a CO system for fire detection
20 required spacing of 2,000 feet on the sensors for a
21 maximum. The later petitions now require 1,000 feet
22 based on research that's been done by NIOSH, the
23 former Bureau, under RI-9380. You have a copy of that
24 document.

25 Also, warning and alarm levels have been

1 reduced from 10 and 15 parts per million in early
2 petitions. Now they're down to five and 10 parts per
3 million as a maximum, and we do have lower levels
4 required in some of the petitions the way they were
5 written, so even though these petitions have been
6 superseded it's important to understand how the
7 technology has advanced and how the requirements have
8 advanced in those petitions.

9 Of course, the final belt air rule that was
10 in effect in 2004, all petitions for modification were
11 superseded in that rule so all the petitions went
12 away.

13 Also, we decided that it was time to get rid
14 of the pre-Act grandfather clause, so pre-Act mines
15 were not permitted to use belt air without following
16 the regulations under 350, 351, 352. That's where we
17 stand today with the final belt air rule.

18 Jerry?

19 DR. TIEN: Just out of curiosity, were there
20 still pre-Act mines around?

21 MR. FRANCAERT: At the time of the final rule
22 surprisingly there were, and there still are today.

23 DR. TIEN: Thank you.

24 MR. FRANCAERT: I don't know what that number
25 is, but we can probably get that number for you.

1 Next, we do have a little bit of a
2 discussion here on a presentation that was made by Don
3 Mitchell to the Advisory Committee, the original
4 Advisory Committee, on a presentation he had given to
5 some coal operator groups. The presentation of his
6 paper was called Ventilation of Belt Conveyor Entries.
7 He wrote that in conjunction with Bill Parisi.

8 He gives some history on the Act that is not
9 included in some of the other documentation.
10 Basically the Act was based on information of course
11 that was available at that time, which does not I
12 guess provide the level of protection we have today
13 because technology was a lot different back in 1969
14 than we have today.

15 There were four research documents that
16 Congress relied on in developing the Act in 1969. The
17 first was Mine Fires and Their Control, and this was a
18 study that was conducted based on 572 fires -- that's
19 a lot of belt fires -- from 1952 to 1965.

20 The summary of that report specified three
21 discussion points that were used in the congressional
22 proceedings, only one of which was considered to be
23 practical for implementation in coal mining, and that
24 was limiting the air current in the belt entry.

25 Two others, one was abandoning trolley

1 haulage. That certainly wasn't practical. That was a
2 staple for haulage in coal mines in those days.
3 Electrical short circuit protection was required.
4 Limiting air current in the belt entry was part of the
5 Act.

6 Float dust was also an issue in the Act that
7 was covered by a study that the Bureau of Mines did, a
8 50 mine study. They showed that the float coal dust
9 levels deposited in belt entries was seven times as
10 high as those in returns, which was remarkable. I
11 think it's more of a question of a problem with dust
12 control than a lack of control in the belt entry than
13 anything else. You would expect that that's a rather
14 significant difference, seven times the return.

15 That same 50 mine study was used for another
16 paper written by the U.S. Bureau of Mines. They
17 determined that there were lower concentrations of
18 float coal deposits in returns if there was a higher
19 air velocity in the return, so it was an inverse
20 relation, and also that float coal dust was not raised
21 into suspension by air velocities between 50 and 550
22 feet per minute.

23 The fourth study that was used by Congress
24 is the Fire Hazardous Conveyor Belts. This is going
25 to be covered more by Mr. Verakis in his presentation.

1 We're not going to get into the flammability of belt
2 conveyors in this part of it, but this is the first
3 document used in regulatory actions in belt air.

4 Air velocity in the Act was supposed to be
5 limited to the level necessary to provide oxygen to
6 miners and to control methane within the belt entry.
7 The intent of the Act was to mitigate against fanning
8 and propagating of fire and reducing the level of
9 contamination of mine entries so that miners could
10 escape mine fires and to reduce coal dust in the belt
11 entry.

12 Fire detection technology in 1969 was
13 limited to the point-type heat sensors. We know today
14 that those sensors are very ineffective for detecting
15 belt fires. Although we still allow their use under
16 30 C.F.R., Mr. Stickler today mentioned it may be one
17 of the things you want to look at.

18 There are many people that believe that the
19 heat sensors need to be replaced today. We're in the
20 twentieth century. We're not in 1969 technology
21 anymore. The belt air rule does require the use of CO
22 systems, but, like I said, other mines that don't use
23 belt air are permitted to use heat sensors.

24 The one accident report you'll see in your
25 list of documents is the Dilworth Mine fire. That

1 accident report was written by Bill Wilson from
2 District 2 in Pennsylvania. That accident report
3 compares, because the mine had both heat sensors and
4 CO sensors installed in the mine. It shows how the
5 heat sensors failed to detect a fire and the CO
6 sensors were very effective, so that's a very good
7 reference for you to use, I think.

8 Mitchell has some conclusions in his paper,
9 and you can read those in your copy, but his basic
10 premise was that the use of belt air should have been
11 allowed by Congress in 1969. I won't put words in his
12 mouth. You can go back and look at his transcript if
13 you'd like to see what he said, but it was more of a
14 mistake to not allow use of belt air; that it really
15 is a benefit to miners that we allow the mines to use
16 belt air.

17 DR. MUTMANSKY: Bill, was Mitchell still a
18 government employee at that time?

19 MR. FRANCAERT: No, he was not. He was a
20 consultant at that time. He did do a lot of research
21 in the early '60s for the Bureau which was used by
22 Congress, but he was at that point retired.

23 He did believe that isolating the belt entry
24 from the primary escapeway was key, as we still have
25 in the regulations today, but velocity should be

1 consistent with safe mining practices. There was a
2 limit of what velocity should be used in the belt
3 entry, and that was a relative velocity that he cited
4 between the movement of the belt and the velocity of
5 the air within the belt entry.

6 He also said that the levels of 10 and 15
7 parts per million in the petitions should be
8 reconsidered by MSHA, and we did in the final rule
9 reduce that to five and 10 parts, and we also required
10 that the levels could be reduced based on higher
11 airflow quantities as was required in the petitions
12 for modification.

13 Now, the petitions included the use of
14 nomograph in RI-9380, later replaced by tables that
15 were produced by MSHA in conjunction with NIOSH. We
16 replaced all of that with the discretion of the
17 district manager to use those as tools in developing
18 what the alert and alarm level should be set at for
19 particular mines.

20 Mitchell also said that the concentration of
21 CO is based on both the size of the fire and the
22 airflow in the entry. The smaller the fire, the lower
23 the concentrations that are produced, but of course
24 with the rising air quantities those concentrations
25 are further reduced so you have a problem with the

1 dilution of the CO if you have the higher air
2 quantities. That's why we require the lower alert and
3 alarm levels.

4 Do you have any questions on that brief
5 overview of the initial 1969 Act?

6 DR. TIEN: Bill, is Mitchell's paper
7 somewhere in the packet?

8 MR. FRAN CART: Yes. Yes, it is.

9 Okay. We'll move on to the later history.
10 Mr. Knepp will start with his presentation.

11 MS. ZEILER: Before you start there, Bill, I
12 just have one comment I'd like to read into the record
13 regarding the Aracoma report.

14 To follow up regarding that remark made
15 earlier, the Solicitor's Office has advised that due
16 to the public access requirements of the Federal
17 Advisory Committee Act, we would anticipate releasing
18 the Aracoma report to the panel at the same time it
19 becomes available to the public.

20 Bill?

21 MR. KNEPP: Thank you. My name is Bill
22 Knepp. I'm Assistant District Manager in District 9
23 for MSHA out in Denver, Colorado. Unlike you, Doctor,
24 I was told I was going to be chairman of the Belt Air
25 Committee, so there wasn't much of a vote. It was an

1 interesting experience to say the least.

2 I like to really emphasize, and that's what
3 I'm going to go over here in a bit, the Advisory
4 Committee report, that rediscovering the wheel thing.

5 I can't overemphasize probably how important that was
6 to our committee and how much we used that as a guide
7 in developing the regulations.

8 These first couple slides might be a bit
9 elementary I'm sure for many here in the room, but
10 we'll just define what we're talking about here. This
11 is the typical longwall setup with all the intake on
12 the left side as you see it.

13 The belt entry is obviously the dark line on
14 the No. 3, the entry on the right. This air is going
15 directly to the face, across the longwall face. Some
16 of it splits and goes out the bleeder in the back and
17 over to the return side.

18 Here's a typical development section, the
19 same deal. This is belt air being used at the face
20 again with the belt in the center and pulling directly
21 to the working face and being used just like the
22 regular intake air.

23 This comes right out of the compliance
24 guide, which will be reviewed in detail tomorrow or
25 maybe later today even. Here's an example. The first

1 one on the left, Example A, is belt air going to the
2 face. Example B is belt air where they dump it right
3 from the face down the tailpiece and back out. This
4 is commonly used also, Example C, where you're not
5 using belt air again and just dump it back out the
6 belt.

7 We'll talk about or you will be involved
8 probably a lot with point feeding, and particularly
9 with Mike Kalich's presentation it becomes a factor.
10 This is where we allow air to be brought in to the
11 belt. This could be 8,000 feet outbye. It could be
12 4,000 feet outbye.

13 Our regulations address the need to point
14 feed the belt. It's very difficult to keep that split
15 separate all the way to the surface. You're kidding
16 yourself from a ventilation standpoint if you try that
17 in a large coal mine. So we do allow point feeding,
18 but we require many restrictions when that is done if
19 the air proceeds to the working face.

20 In this case you can see the blow-up on the
21 right. That could be an intake escapeway where you
22 take air off of it and into the belt, and we require
23 sensors both in the intake upwind and in the belt
24 upwind and also sensors inby, as you can see the red
25 sensors inby, which would be both intakes at that

1 point.

2 I'll briefly touch on the historical
3 background. This gives you a pretty good briefing.
4 Through 1985 everything got really heated up and
5 started when belt air was going to be included in the
6 new ventilation rewrite, but it was somewhat of a
7 controversial issue. We had public hearings. I was
8 not involved at this time, but there was a lot of
9 input of other parties, several parties, on concerns
10 about the usage of belt air.

11 In 1989, MSHA came out with their report
12 commonly referred to as the BEV report, belt entry
13 ventilation review, and then in 1990, after all the
14 comments on belt air and a hearing in Reston,
15 Virginia -- let's go to the next slide -- it was
16 decided that an advisory committee much like
17 yourselves would be formed to study the belt air
18 usage.

19 This committee was formed and did issue a
20 final report, which I previously mentioned we looked
21 at and studied very carefully, and I would say if
22 there's anything mandatory reading required for you
23 that report would probably be a good place to start.

24 Okay. Then in 1992, again after the
25 ventilation rule was passed, a separate rulemaking was

1 placed on the agenda all the way back in 1992.

2 However, nothing really occurred. I can't say

3 nothing. I'm sure there was plenty of work.

4 I still was not involved at this time until

5 2001 when we formed a committee again and I replaced

6 the previous chairman, and we took a hard look at the

7 regulations again and got it rolling again and went

8 through the rule process.

9 A proposed rule was published in January

10 2003, and again we had public hearings across the

11 country and took into consideration many of the

12 comments and did make some changes to the proposed

13 rule.

14 Like I said, we reviewed the comments and

15 then sent a final rule to the Policy Planning Board in

16 November of 2003. The final rule was published in

17 April of 2004 with a list of dates of when certain

18 items in the regulations themselves would become final

19 or would be required.

20 Okay. That last statement on there, we had

21 a velocity cap at one time. However, that was vacated

22 when some operators protested the method in which that

23 cap was developed. I could touch on it a little bit

24 even today.

25 There are other ways that are available to

1 the district managers to take a look at that factor
2 when velocities become too high. Our regulations have
3 a broad statement that all the fire suppression
4 systems and detector systems must be compatible with
5 the air velocity being used in the mine.

6 The district manager has the authority to
7 lessen the sensor distance or require extra sensors
8 wherever the district manager may want. Also through
9 the ventilation plan process there's probably ways if
10 we could justify that the velocity is too high in
11 particular areas that we can address that through the
12 plan review process, the ventilation plans.

13 Bill touched on Aracoma. All I would say
14 about that is just reserve your judgment until you see
15 the final report on what really happened there.

16 Some things to consider as far as advantages
17 go. Of course, if you're utilizing the belt entry
18 products in combustion obviously are going to travel
19 toward the face quicker, but, on the other hand, they
20 also are going to be detected a lot quicker even
21 through the sense of smell at times. It's amazing how
22 that can be detected through a mine.

23 Obviously it increases the efficiency of the
24 ventilation system, and that ties in right with the
25 next one. It allowed better ventilation or more

1 ventilation at the working face. The same thing with
2 the third and the fourth one. Of course, with more
3 air you can dilute more methane and respirable dust.

4 Yes, sir?

5 DR. BRUNE: Other than through the nose,
6 what would speak for quicker detectability when you
7 went towards the face?

8 MR. KNEPP: Just the velocity itself with CO
9 detectors. I'm talking about if you have something
10 burning 2,000 feet outbye, if the air was going the
11 opposite direction or real low velocity and you had a
12 CO sensor downwind it may take a longer time for the
13 contaminants to travel to the sensor. I'm just
14 talking about the velocity through the belt.

15 DR. BRUNE: Thank you.

16 MR. KNEPP: I think this last thing is very
17 critical too for the western mines where I'm
18 particularly from because we have a lot of mines under
19 1,500 feet to 3,000 foot of cover, and it's just not a
20 good practice to develop a lot of entries.

21 The lesser the entries, you can start to
22 combat and try to control the outburst in bouncing
23 conditions. That became a big factor out west in a
24 lot of the deeper mines on trying to ventilate the
25 mines and utilize every entry without having to

1 develop a lot of entries. Particularly if you get
2 over 2,000 feet to the 3,200 range, which we've had,
3 bounces become the number one factor. It's a real
4 factor.

5 We already touched on this. These are some
6 of the documents. Particularly the first one played a
7 critical role in our consideration in developing the
8 regulations. The history of granted petitions, which
9 Bill Francart is going to pick up and do a little bit
10 more, gives you a little bit more information on that.
11 Of course, we reviewed and looked at accident reports
12 and various research documents in proposing the reg.

13 Okay. This is the report itself. I'm going
14 to just briefly discuss each of the recommendations.
15 It's somewhat cumbersome, but I think it probably
16 needs to be read in detail.

17 Okay. The first recommendation, they
18 actually were supposed to kind of look and see if the
19 belt air can be used or what was needed to use belt
20 air at the face. They actually took the threshold
21 question and took a look at whether belt air should be
22 allowed to be used at the face at any time, whether it
23 can be used.

24 They studied that question first -- go
25 ahead, Bill -- and basically came up with, as this

1 unfolds here, the next recommendation and a bunch of
2 items under Recommendation 2. You'll see that they
3 felt that belt air could be used at the face if you
4 follow maybe like 25 items here that they touch on.

5 The main heart of it and gist of it was an
6 operative AMS system, atmospheric monitoring system,
7 and making sure miners were properly trained and can
8 properly react to this AMS system. That's just what I
9 talked about. Our regulations require under 350, 351
10 and 352 in great detail the use and response of an AMS
11 system as one of the parts of the requirement of the
12 regulation.

13 These next items are all items under the
14 second recommendation. I think there's 14 of them.
15 Actions required before using belt air must include
16 ventilation system, as you can read, train miners and
17 personnel for installation, maintenance operation --
18 go ahead, Bill -- and have MSHA inspect.

19 All these items are addressed in our
20 proposed regs, including the training detail and also,
21 of course, MSHA does inspect these every quarter as
22 part of a regular inspection and even then some above
23 and beyond that as needed. Some districts use their
24 electrical inspectors. I know we do out in our
25 district.

1 Okay. Item 2. Go ahead, Bill. I think
2 there's two flashes each time. You may as well just
3 throw them up there. Both of these items are
4 addressed in our regs and also under 1100-3, Item 4 I
5 think, on that four hour requirement.

6 Okay. Minimum velocity/location of sensor
7 recommendation. All these items, the 50 foot per
8 minute velocity and the sensor spacing, were followed
9 and also all the items you see here plus -- go ahead,
10 Bill -- we also addressed if you fall below the 50
11 foot in any area you need to decrease the sensor
12 spacing to 350 feet. There was a fairly recent --
13 2002, I think -- study that indicated that even in
14 zero air velocity sensor spacing of 350 feet would
15 give you alert and alarm levels of a fire.

16 Okay. They recommended section alarms.
17 Provide visible and audible warnings capable of being
18 seen or heard by all section personnel. In our rule
19 we did differentiate between alert and alarms. Alert
20 just goes to the surface. That's the five part. The
21 surface person has to notify a responsible person to
22 investigate it immediately, the cause of the alert.

23 Alarm condition. It alarms on the working
24 section where a miner could either see or hear it. At
25 the same time it alarms on the surface, and at the

1 same time the surface personnel will direct somebody
2 to go to the working section.

3 If for some reason the alarm doesn't work in
4 the section or nobody hears or sees it, you still have
5 a second means where we're sending somebody there to
6 check out the alarm and notify the people in the
7 working sections.

8 Okay. Item 5. There's a whole list of
9 requirements on the responsible person at the surface
10 at all times and some of the things they have to have
11 -- the two-way communication, be thoroughly trained
12 and be able to take appropriate action.

13 Again, you'll see that all these provisions
14 are either addressed in the 350, 351, 352 regs or in
15 the firefighting evacuation or mine emergency
16 evacuation plan. There's been a lot of changes in
17 that area here in the fairly recent history on
18 emergency preparedness.

19 Okay. Again, Item 6. Go ahead, Bill. All
20 these actions are included in 352. As I said, there
21 is a little difference between alert and alarm. Under
22 alert, miners withdrawn to a safe location was the
23 recommendation. We elected not to do that. That is
24 one thing that wasn't totally adopted. We do it under
25 the alarm situation, but under alert again the person

1 on the surface will notify appropriate personnel,
2 investigate that alert and take appropriate action.

3 Under the alarm you have two systems. One,
4 the section alarm visually, a flashing probe, and also
5 a horn or sound alarm goes off on the section. In
6 addition to that, appropriate personnel are dispatched
7 to investigate the alarm and also to notify the miners
8 at the working section.

9 Okay. Actions on the surface are included
10 in what the responsibilities are -- I've kind of
11 touched on them already -- under 352. There are three
12 sections, 350, 351 and 352. Section 352 is the part
13 where you react to the alarms. Section 351 is really
14 the nuts and bolts of the system and what has to work
15 and what it has to do.

16 Okay. We have taken a look at a nuisance
17 alarm. We do allow for delays through the ventilation
18 plan if they can demonstrate to us, and this is mainly
19 there's some problems with diesel even though that has
20 gotten a lot better because of the upgrade in the
21 diesel engines themselves for starters. That has
22 really probably been the biggest progress made.

23 A lot of these mines will use administrative
24 controls approved in the ventilation plan where they
25 limit the number of diesels traveling in a haul road

1 and will notify the section when there's somebody in
2 the haul road. There's also diesel discriminating
3 sensors that we feel pretty good about and have been
4 pretty effective.

5 We've made I think a lot of headway in mines
6 that use diesel equipment. You still have some cases
7 maybe where there might be some welding or something
8 like that going on, and again the person on the
9 surface is to notify the working section and let the
10 miners know that there's a possibility that that alarm
11 may be going off and keep on top of that situation.

12 Again, there's been some recent regs,
13 particularly in our emergency evacuation and
14 firefighting program, that address these issues on
15 what actions are to be taken, who's to be withdrawn,
16 who's to stay. I think it's quite detailed.

17 As long as miners and the operators properly
18 train their personnel, I think the plans and the
19 procedures that are out there to address emergencies
20 are as good as probably can be addressed if they're
21 properly trained.

22 Okay. All these provisions on calibration
23 testing examinations have been included in our
24 regulations.

25 Okay. AMS malfunction. We've also

1 recognized this possibility. Of course, that's right
2 in the Advisory Committee report too. We've made it
3 pretty comprehensive. If there are sensors that
4 aren't working, the operator can do the examinations
5 manually even though it's quite cumbersome. They're
6 going to want to get the system fixed pretty quick
7 instead of having the belt continuously patrolled or a
8 person at each location of any malfunctioning sensor.

9 Okay. The ventilation map requirements
10 posted at the mine. This has all been adopted in the
11 regulations.

12 We took comments on slippage switches and
13 really never received much comment on it. We have not
14 included a requirement to include slippage switches in
15 the AMS monitoring system.

16 Of course, they're still out there and they
17 do their thing automatically. They'll be turning the
18 belt off. Believe me, the mine operator will know
19 when the belt is turned off, and I'm sure alarms will
20 be going off then. This is one item we did not adopt
21 and require the slippage switches be included as part
22 of the AMS system.

23 Smoke sensors should be installed on all
24 belts. Smoke sensors I think at one time we were
25 pretty optimistic might be developed. Maybe you want

1 to talk on it more than I do, but they haven't really
2 caught on too big. There's a few out there.

3 MR. FRANCCART: NIOSH had done some research.
4 MSA had developed a smoke sensor, and there's some
5 other smoke sensors that really didn't meet the
6 requirements that NIOSH had set forth as far as the
7 detectibility limits of smoke, and they really aren't
8 commercially available at this time, so we didn't
9 include them in the final rule, in the belt air rule.
10 They may become commercially available in the future
11 though.

12 MR. KNEPP: However, we do have all belt
13 drives monitored with CO sensors and whatnot, as you
14 will see.

15 MR. MUCHO: Back to the slippage switches,
16 Bill. A question.

17 When you're saying included in the AMS
18 system, was MSHA talking at that time as part of a
19 system to react, to trigger things, or just talking
20 monitoring, purely for informational purposes?

21 MR. KNEPP: I think what we were after and
22 maybe what they were after was that the slippage
23 switches are functional because I'm saying once the
24 slippage switch cuts out the belt and takes it out, I
25 mean, you're going to know. Everybody is going to

1 know as soon as the belt goes down in a coal mine.
2 That's probably better than an alarm system.

3 We looked at it a little bit. Slippage
4 switches are either on -- I mean working -- or the
5 belt is going to be down, plus they're examined every
6 shift as part of the belt examination and looked at.
7 We just didn't see much benefit of what you were
8 gaining from monitoring the slippage switch.

9 If a slippage switch would go out, they
10 probably could tie that into the CO alarm system, the
11 AMS system, and tell you that you have a slippage
12 switch down, but I would think your belt line would
13 probably be down at that point the way it's tied in.
14 If that happens, everybody knows.

15 MR. FRAN CART: Integrating that switch into
16 the system you would know if there would be slippage
17 on the belt, but we didn't see a real benefit to
18 knowing that there's slippage on the belt.

19 If the slippage switch is malfunctioning
20 that's a problem that is not going to be something you
21 can detect with a CO system. Like Bill said, it's
22 either working or not working. If it's not working,
23 you're not going to get a positive signal from the
24 slippage switch that means anything to you.

25 MR. MUCHO: So you're not talking about and

1 the background isn't in your mind that there's another
2 monitoring system that's going to tell you that it's
3 out on slip?

4 In other words, when you talk about the AMS
5 system you can be talking a lot of things. A lot of
6 people of course use the monitoring system to monitor
7 conditions other than atmospheric conditions and
8 things like belt monitoring, et cetera, et cetera, et
9 cetera. You're saying you don't see a concern to
10 monitor slip switches in any way?

11 MR. FRANCAERT: Monitoring the slippage
12 switches themselves.

13 MR. MUCHO: Right.

14 MR. FRANCAERT: No, not a benefit to that.

15 MR. KNEPP: Backup communications were
16 recommended, and again the rule does include a backup
17 communication, a second way of communication in a
18 separate entry.

19 There was some discussion and concern here
20 that really ties in. Basically bottom line is that
21 your CO sensors and spacing were not going to be
22 compromised by velocity. You know, too much air could
23 make it hard picking up. Of course, that will lessen
24 the CO concentration.

25 However, again there are other means that we

1 have through the ventilation plan, and also the
2 district manager has authority to ask for more
3 sensors. Also, the district manager can lower the
4 alert and alarm levels.

5 I don't think we ever came across that
6 situation yet to where there's so much air through the
7 belt, and we also restrict that to 50 percent of the
8 total intake. No more than that can be put through
9 the belt anyway. By losing that case in Court there,
10 it really doesn't hurt the bottom line I don't feel
11 very much on the velocity cap.

12 Okay. Back to the recommendations. The
13 rest of them don't have the 14 items under each
14 recommendation.

15 Miners should be trained, and we adopted
16 that. New miners can't even go in a mine that's using
17 belt air until they've been trained in the AMS system
18 and how it works, what it's there for and that kind of
19 thing. The same with the people responsible for the
20 maintenance and examination. They have to be trained.

21 We didn't adopt that the AMS operator had to
22 do a competency test, but the bottom line is to be
23 trained. If we go to a mine and find that the person
24 just doesn't know what they're doing, I think we have
25 authority to take some action there from an

1 enforcement standpoint.

2 Recommendation No. 4, in mines using AMS as
3 a condition for using belt air, the minimum air
4 velocity in the belt entry must be 50 feet a minute.
5 Again, I touched on this earlier. We adopted that
6 standard, and in addition to that we have addressed
7 the situation where there are some situations
8 sometimes in a certain area of the mine where you may
9 drop below that velocity. If that occurs, then the
10 spacing distance can't be any greater than 350 feet a
11 minute.

12 Okay. As far as the approval of the system
13 itself, the system is required in all components of
14 the AMS to be listed and certified by a nationally
15 recognized testing laboratory, a NRTL as we
16 professionally called it, or be approved for use by
17 the Secretary. We have not had any big issues develop
18 to date on CO sensors, their performance and whatnot.

19 Recommendation 6. Velocities, both minimum
20 and maximum, must provide air that will contain
21 methane within the limits and contain dust within the
22 limits. This item and actually I think the next one
23 also talk about methane layering, Bill, I believe, are
24 easily addressed through the current regulations we
25 have, our ventilation system methane dust control

1 plan, and the numerous other regulations that limit
2 the respirable dust.

3 The rule does require a designated area for
4 respirable dust in the air split, in the belt air
5 split, be kept below one milligram. That monitoring
6 position has to be near the tailpiece. We also have
7 regulations that don't allow more than one percent of
8 methane anywhere around in the belt entry. The
9 regulations are there. The requirements are there.

10 Okay. We initially developed lifelines. Of
11 course, recently the new MINERS Act requires lifelines
12 in detail in both escapeways. We required it in
13 return escapeways, the alternate escapeway in the
14 return.

15 Okay. Recommendation No. 9 talks about the
16 overall ventilation system. It is important to try to
17 balance and develop a ventilation system to where you
18 can keep the integrity of the primary escapeway as
19 clean as possible and as separate as possible.

20 The committee itself talked about the mines
21 not using belt air. They found and identified many
22 problems with mines that were trying to ventilate back
23 down the belt. They end up inadvertently air gets to
24 the working section anyway, or return air was being
25 drawn into the belt. If you read that report, they

1 discuss some of those issues.

2 I think it's probably easier again if you
3 commit to using belt air to be able to keep it
4 separate. With all these monitoring systems that we
5 have required through the AMS system, I think it gives
6 us a pretty good overall safety aspect in keeping the
7 integrity of the intake escapeway.

8 We did not address this in our rulemaking.
9 That will be discussed later either I think today or
10 tomorrow on flame resistant belting.

11 Okay. The five and the 10. We adopted
12 these as far as the minimum alert and alarm levels,
13 five parts and 10 parts per million of ambient.

14 Okay. Again, this is just a matter of
15 enforcement, Recommendation 12, on increased emphasis
16 of belt entry cleanup and conveyor maintenance. All
17 the regulations that are needed are there as far as in
18 the regulations for mandatory standards on coal
19 accumulations and whatnot.

20 MR. FRANCCART: We'll discuss some of the
21 petition for modification requirements that we
22 reviewed in the rulemaking process.

23 The experience we've had with the petition
24 process has been very valuable to the rulemaking
25 process, and we have included many of the provisions

1 in the later petitions. I believe that we've improved
2 the protection at many mines from the earlier
3 petitions as a result of the final rule.

4 Nearly all of the requirements of PDOs that
5 were issued over the last 20 years have been included
6 in the final rule. There are some exceptions, and
7 we'll talk about those now.

8 Many petitions required automatic activation
9 of section alarms for any sensor within 4,000 feet of
10 the working place. The final rule goes beyond that
11 and now requires that any sensor outbye the section
12 must be capable of activating automatically the
13 section alarms. It's not just 4,000 feet. It could
14 be 20,000 feet.

15 We also included a provision in the final
16 rule that required any two sensors in consecutive
17 order in alert status would be treated the same as an
18 alarm, which would require withdrawal of miners out to
19 a safe location. This goes beyond any petition
20 language.

21 Alert and alarm levels, like I said before,
22 were in many petitions required to be set from tables
23 that were developed from RI-9380. We did include that
24 five and 10 part per million maximum alert and alarm
25 level and again require lower levels in some

1 instances.

2 Those same tables in the petitions allowed a
3 maximum air quantity of 202,000 cfm. If you can
4 imagine a belt air course with that kind of airflow in
5 a coal mine, it would be an incredibly high velocity.

6 We don't have any limit in this rule on air
7 quantity or air velocity, but we do have other
8 protections, like Bill mentioned before, on ways that
9 we can reduce alert and alarm settings. We have a
10 ventilation plan approval process that allows us to
11 pull ventilation plans if there are unsafe conditions
12 in a mine based on ventilation.

13 The final rule also included provisions that
14 must require the air velocities in the belt entry to
15 be compatible with fire detection and fire suppression
16 systems. CO sensors are tested by nationally
17 recognized testing laboratories to work in velocities
18 between zero and 1,000 feet per minute, maybe up to
19 1,200 feet per minute in some cases. Fire detection
20 systems can operate CO sensors in that range
21 effectively.

22 We had an issue at the VP-8 mine, and you'll
23 see in that accident report if you read it an instance
24 where a fire suppression system, which is a dry powder
25 system, was used at a belt drive. We had some reports

1 that were given to us during the investigation and the
2 interviews of miners that that system, because the
3 velocity was so high, blew all the powder downwind of
4 the drive and was not capable of extinguishing a fire
5 at the drive.

6 We decided as a result of that investigation
7 that we needed to have some protection in here to make
8 that provision that the air velocity would be capable
9 or the fire suppression system would be capable in
10 those velocities.

11 There is research ongoing at this time. I
12 don't know if Harry will discuss that or not, but we
13 won't be discussing that today. We are conducting
14 research at this time to determine what velocities are
15 compatible with the fire suppression systems.

16 DR. TIEN: Bill, would you explain the
17 maximum air quality of 202,000 cfm again? What does
18 it mean?

19 MR. FRANCAERT: That was developed from
20 RI-9380, Jerry. The nomographs that were produced in
21 that document, if you do the calculations you'll find
22 that the maximum air quantities that you can use
23 according to that document are over 200,000 cfm.

24 The tables that we developed from that
25 nomograph included the maximum air quantity of 202,000

1 cfm. Above that level you would have to use smoke
2 sensors in the petitions. We don't have smoke sensors
3 available at this point.

4 We didn't include a maximum air quantity.
5 We did include a maximum air velocity. We do account
6 for higher air quantities in the reduction of alert
7 and alarm levels in the ventilation plan approval
8 process.

9 DR. TIEN: I'm not familiar with that
10 particular report, but I'm having a difficult time
11 reading the first line, 202,000 cfm.

12 MR. FRANCAERT: That is a provision of the
13 petitions.

14 DR. TIEN: And a velocity cap of 500 feet
15 per minute?

16 DR. BRUNE: No. That's independent of it.

17 MR. FRANCAERT: Well, the 500 foot air
18 velocity cap was in some petitions. Very few
19 petitions had an air velocity cap, but the final rule
20 did include a 500 foot per minute velocity cap, which
21 of course was later taken out.

22 MR. MUCHO: Bill, wasn't the 202,000 a
23 section cap? It wasn't a belt line cap, was it?

24 DR. TIEN: Yes. That's my question, too.

25 MR. MUCHO: Yes.

1 MR. FRANCCART: I believe it was the air
2 course quantity.

3 MR. KNEPP: Maybe tracking the belt?

4 MR. MUCHO: It was a section cap, I'm pretty
5 sure.

6 MR. FRANCCART: I don't think it was, but we
7 can take a look at that.

8 There is no maximum air quantity for section
9 ventilation except in an extreme case. I wouldn't
10 expect MSHA would ever have a maximum air quantity for
11 a section. If somebody wanted to use more air than
12 they needed, we'd be more than happy to see that.

13 Many petitions had methods specified in the
14 petitions for determining ambient CO concentrations.
15 In the final rule we did not insist on any particular
16 method to be used because we feel that there are more
17 than one method available for a mine operator to
18 determine what the ambient concentration is.

19 If somebody came to us and said we have zero
20 parts per million ambient, we'd be hardpressed to say
21 no, we're not going to accept that because that would
22 certainly be on the safe side because alert and alarm
23 level are based on the level above the ambient
24 concentration.

25 If somebody came to us and said we want 10

1 parts per million, we'll have to say what's your
2 documentation and why do you need that kind of an
3 ambient level? We did have some ambient levels as
4 high as 25 parts per million in some of the petitions
5 years ago. They have since gone away.

6 There was also a requirement in many of the
7 petitions to conduct a study on multiple entry use
8 when the belt entry is in common with more than one
9 other entry. We did not require that in the final
10 rule, and that is addressed on a mine-by-mine basis in
11 the mine ventilation plan approval process.

12 Some of the petitions had a mine design
13 requirement to protect the intake escapeway. Some of
14 the petitions required the pressure differential be
15 from the primary escapeway to the belt at all times.
16 Some required a maximum 50 percent quantity for the
17 second in the belt air course.

18 We agreed to accept that in the final rule
19 as a method for assuring that you would have a balance
20 between the intake escapeway and the belt entry as far
21 as pressure differential. We know that you cannot
22 require the pressure differential be from the
23 escapeway to the belt air at all times. It's just not
24 going to happen.

25 There were also some intake escapeway

1 restrictions on equipment. We didn't require any of
2 that in the final rule because that was all covered
3 under other regulations under this 30 C.F.R.

4 Bill already discussed the minimum velocity
5 of 50 feet per minute, and we do have that John
6 Edwards study that probably NIOSH has on their list of
7 documents for you. That was a very helpful study.

8 There were many operators that did not want
9 to use CO systems basically because MSHA would cite
10 them for having less than 50 feet per minute. We had
11 no relief for them, so we went to NIOSH and asked them
12 is there anything we can do as far as a research
13 project. They came through big time for MSHA on this
14 and for the mine operators.

15 One very significant issue that I want you
16 to pay close attention to when it comes to Aracoma is
17 the automatic activation of alarms for sections on the
18 same split. This was the language that was included
19 in many petitions. It was any sensors in the same
20 split.

21 We had modified that language in the final
22 rule to be any affected areas because we believed that
23 there were some areas that would be affected by a fire
24 that may not be on the same split of air, so that
25 language is in the final rule, and it is an

1 enhancement over the petition language.

2 Nearly every petition required the use of
3 fire resistant belting when it became commercially
4 available. Because that final rule never went into
5 effect, we could not require that in our final rule.

6 Lifelines and escapeways. There were some
7 petitions -- not many -- that did require lifelines to
8 be installed in escapeways, and we did require them
9 only in the return alternate escapeway, but now they
10 are required in both the intake and the alternate
11 escapeways by other regulations.

12 In conclusion, the final rule does closely
13 track the Advisory Committee recommendations, and it
14 does include most of the requirements in existing
15 petitions at that time and in fact goes beyond many of
16 the requirements in the petitions.

17 We believe that the final rule has the
18 potential for improving health and safety while
19 providing cost savings to the mining industry,
20 especially coal mines that must use belt air to be in
21 operation. You'll have some operators I'm sure tell
22 you that they cannot operate their mine without using
23 belt air.

24 If you have any questions, we'll try to
25 answer those. Jurgen, you go first.

1 DR. BRUNE: This is a little early to do
2 this, but could you elaborate some more on the
3 statement that you made that you cannot require
4 fundamentally that the belt entry or the intake be
5 pressurized over the belt?

6 MR. FRANCCART: For a mine today to just
7 change their ventilation system to comply with that
8 rule would be a monumental task. I just can't see how
9 it could happen, Jurgen.

10 You have point feeding that supplies air to
11 belts, and if we're going to allow the ventilation
12 system to be operated through leakage rather than
13 control we're going to have major problems. We don't
14 want to see that happen.

15 To require that pressure differential in
16 every location in the mine just is not practical. We
17 can't have inspectors out there with magnahelics
18 taking pressure drops across every stopping. If you
19 have a good stopping line, eventually that pressure
20 differential is going to reverse again.

21 That's what you're trying to get rid of is
22 the contamination in that primary escapeway from a
23 fire in the belt entry, and as long as you have a good
24 stopping line, it's been maintained properly,
25 installed properly and you minimize the effects of the

1 pressure differential.

2 We don't want a large pressure differential
3 from the belt to the intake escapeway, but we don't
4 want to say that you have to write a violation of the
5 regulation based on a one-thousandth inch drop from
6 the belt to the intake when we know that three
7 stoppings ahead it's going to reverse and go the other
8 direction.

9 DR. BRUNE: Thank you.

10 MS. ZEILER: Yes?

11 MR. MUCHO: Bill, mine is a follow-up
12 question on that topic. If you don't mind, Felipe,
13 I'll jump ahead of you.

14 On pressurization, the 1992 Advisory
15 Committee also talked about what I'll call postevent
16 pressurization, pressurizing the escapeway in the
17 event of an event through parachutes and other things
18 talked about. Then I see nothing in the history after
19 that.

20 Do you know what happened to that idea,
21 concept, et cetera?

22 MR. FRANCO: I really don't know what
23 happened to that, Tom, if it got lost in the shuffle.

24 It can be used very effectively I think in
25 some cases, but we don't want to have people making

1 ventilation changes unnecessarily during a fire
2 because, as you know, if you make the wrong change you
3 can cause an explosion. We've had that happen during
4 mine rescue events.

5 We don't want to cause a bigger problem than
6 we have if we don't need to. If you needed to escape
7 that would be an issue that maybe needs to be taken up
8 on a mine-by-mine basis, but to require that in every
9 mine I think is setting a dangerous precedent myself,
10 though it is a possible tool.

11 MR. MUCHO: Of course, we have the point
12 feeding automatic closing now with the present rule.
13 I would just point that out.

14 MR. FRANCAERT: We do. We don't require that
15 the point feeds be closed. That is, they must be able
16 to be remotely closed. They aren't closed as a result
17 of a fire.

18 We felt that you needed to have a remote
19 access to that door in case you did have a fire in
20 your intake escapeway that you get to it to close it
21 if needed, but we are not certainly endorsing
22 ventilation changes if you don't know what those
23 effects are going to be during a fire.

24 Felipe?

25 DR. CALIZAYA: My question deals with

1 stoppings, quality of stoppings. I think in the
2 report you mention about location of monitors, air
3 velocity, but you mention anything about quality of
4 stoppings and leakage. That's an issue. I'm sure
5 you've touched that. Can you elaborate a little bit
6 about it?

7 MR. FRANCCART: Yes. Stopping construction
8 is an issue. Of course, it is covered by other
9 regulations within 30 C.F.R., so we didn't feel that
10 there was a need for additional regulation in the belt
11 air rule.

12 We have done a lot of work on stopping
13 leakage, and we know that they must be sealed on the
14 higher pressure side. They have to be constructed
15 properly. Those issues can be covered in the
16 regulations and within the mine ventilation plan
17 process. That's where we expected them to be handled.

18 Yes?

19 DR. WEEKS: I'm impressed. There has been
20 25 years of studies and committees and rulemaking and
21 lawsuits and et cetera. What can we add to that? I
22 mean, what's your sense? I guess you and Bill Knepp
23 and Jeff Kohler.

24 We'll ask the question to ourselves, of
25 course, but what is your sense of what needs to be

1 fixed?

2 MR. FRANCCART: I think the Aracoma report
3 and the briefing that you get will give you a key to
4 what my feelings will be on that. I'd like to give
5 you that opinion at that time.

6 I think there is probably room for some
7 improvement within the regulation as far as belt air
8 goes, the use of belt air. I think there were some
9 other improvements that needed to be made.

10 The use of heat sensors I think is something
11 we should not accept in coal mining today because they
12 just are not effective to be installed along the belt
13 entry. Mr. Mitchell has done considerable work on
14 that. You'll see that in his documentation.

15 Beyond that, I really would like to hold my
16 comments on the belt air rule until we give you the
17 Aracoma briefing.

18 DR. WEEKS: What about Bill, wherever you
19 are?

20 MR. KNEPP: To tell you the truth, I don't
21 know how much I'm free to comment on the situation.
22 I'll give you a general comment that won't cause too
23 much trouble. I think it's a pretty damn good rule
24 and is pretty comprehensive.

25 MS. ZEILER: Bill, you need to step up to

1 the microphone actually. Thank you.

2 MR. KNEPP: You know, we put a lot of work
3 in it. We looked at a lot of different documents, and
4 I think we made a lot of progress from the old days
5 under 326 -- that's for sure -- and with the improved
6 technology on CO sensors.

7 Of course, it all depends on the mine, the
8 mine operator and the training too. You can have the
9 greatest set of golf clubs in the world. You've still
10 got to be able to swing them, right?

11 The same thing with this rule. I think it's
12 all there that needs to be there, and if it's properly
13 implemented and the miners are trained and they stay
14 on top of it and with the evacuation procedures I
15 think the system should work.

16 As Bill said, there probably are some areas
17 that we can maybe improve on. Maybe if I get the okay
18 we can talk about that later some, but I feel we
19 accomplished a lot. It's pretty extensive I think, as
20 you can see here. It's a pretty complex rule and
21 requires a lot to be able to use belt air.

22 DR. WEEKS: Does Jeff Kohler have anything
23 to add? Where is Jeff? Is he still here? There he
24 is.

25 DR. KOHLER: What was the question, Jim?

1 DR. WEEKS: It's sort of a global question.
2 I mean, I'm just looking at this long history. Many
3 people have addressed this issue. It's been debated
4 and cussed and et cetera, et cetera.

5 I just want to get some sense from the
6 people that have some knowledge about the rule about
7 what kinds of things need to be fixed. What is it
8 that we're supposed to do? Do you have some sense
9 about that? We'll figure it out ourselves, but I want
10 to pick some minds here also.

11 DR. KOHLER: Well, I guess that I wouldn't
12 want to presume to tell the panel what your job is,
13 but I think that in coal mining health and safety
14 there are often tradeoffs, and there are things that
15 we do in mining and we establish layers of protection
16 to improve the health and safety for mine workers.

17 I think this is a quintessential example of
18 the tradeoffs in the application of a practice which
19 has the potential to increase safety and health, but
20 if not applied correctly could in fact decrease safety
21 and health.

22 I think that the expectation of this panel
23 is that you will review the existing regulation, the
24 body of research and the practices and then make an
25 independent assessment and judgment about in what

1 context does it make sense to apply belt air. That
2 would be my short answer to that question.

3 MR. FRANCCART: Any other questions on this
4 first presentation?

5 (No response.)

6 MR. FRANCCART: Thank you.

7 MS. ZEILER: Okay. Thank you, Bill and
8 Bill.

9 I'd like to suggest we take a 15 minute
10 break at this point and maybe reconvene at 3:00.

11 (Whereupon, a short recess was taken.)

12 MS. ZEILER: If we're ready we can restart.

13 Mike Kalich will now continue the discussion
14 in giving the background and history of MSHA's
15 interest in belt air.

16 MR. KALICH: Hello. My name is Mike Kalich,
17 and about 90 minutes ago I found out I was part of
18 your staff. Maybe I should start and give you a
19 little bit of background information about myself.
20 You may not want me on the staff.

21 MS. ZEILER: No, that won't happen.

22 MR. KALICH: I've been in the mining
23 industry 30 plus years. I began my career with U.S.
24 Steel mining and worked as a coal miner while I
25 attended West Virginia University and graduated in

1 1974 with a degree in Mining Engineering.

2 I subsequently went to work for U.S. Steel
3 mining. I worked as a mine foreman, section boss,
4 supervisory electrician, assistant superintendent. I
5 held a number of jobs with them. I am also a
6 certified electrician and former emergency medical
7 technician. I also hold a certification as an
8 elevator inspector and am a former mine rescue team
9 member also with U.S. Steel and with MSHA.

10 I went to work for MSHA in 1987 and have
11 been employed with them since. I started in
12 Morgantown, West Virginia, as an electrical inspector
13 and worked in Mount Hope, West Virginia, also. I came
14 here to Washington, D.C. three years ago to work in
15 the Division of Safety as a mining engineer. I also
16 have a Master's degree in Safety Engineering from
17 Marshall University. That's pretty much my background
18 information.

19 Some of the slides I have here are
20 duplicates. I don't know who stole from who, but
21 anyway there's a little bit of background, but we
22 already went over that so I'll just skip through that.
23 I don't think we need to hear that again.

24 Some of the advantages of using belt air, as
25 we've discussed, allows for quicker detection of any

1 fires. It represents a potential cost savings for new
2 mines because you need fewer entries and results in
3 lower mining and ventilation cost.

4 It increases the efficiency of the
5 ventilation system and can allow for greater
6 quantities of the air to be used at the face. When
7 used to increase the total quantity of air, it dilutes
8 methane and respirable dust. Also, the downside to
9 that is it also takes some respirable dust from the
10 belt line and possibly takes it up to the working
11 section, so that is a problem in some mines.

12 Also, we have some mines that have large
13 methane liberation rates, and the liberation from the
14 belt entry is such that there's a few mines that can't
15 use the belt air at the face because the methane is
16 too high. If you take six or seven-tenths methane up
17 to the face off the belts, you're soon gassed off at
18 the face, so that sometimes is a limiting factor in
19 using belt air at the face.

20 To get into a little bit of the regulation
21 itself, this is just really an overview of the
22 regulation. It doesn't go into every aspect of the
23 current regulation, but is a summary of the belt air
24 rule that's currently in effect.

25 75.350 says that the belt air course cannot

1 be used as a result, and it retains the requirements
2 for separation from the intake and the return entries
3 with permanent ventilation controls and allows use of
4 belt air to ventilate the sections as long as certain
5 requirements are met.

6 The belt air usage requirements are to
7 install and operate and maintain an atmospheric
8 monitoring system meeting the requirements of 75.351.
9 There's also a training requirement required,
10 establish designated areas for dust monitoring,
11 monitor primary escapeway for CO or smoke, and the
12 sections must be developed with three or more entries.

13 Let me add that I have as an inspector
14 inspected and tested a number of AMS systems from
15 various manufacturers and found that the systems are
16 very reliable and provide for early detection of fires
17 in the belt lines.

18 The two entry longwalls that we have out
19 west, and I believe we have maybe three or four
20 operating right now, they require a 101(c) petition to
21 use the belt air at the face because naturally the
22 standard is written for three entries or more, and the
23 two entry longwall still require a 101(c) petition.

24 The latest petitions that have been issued
25 include all of the requirements of the new belt air

1 rule plus some additional requirements on top of that
2 even, so they're even more stringent than the belt air
3 rule itself.

4 Those are a couple slides that we saw
5 before. It's just the typical longwall section that
6 shows the intake air coursed up the belt mixes with
7 the intake escapeway and the secondary intake and is
8 coursed across the longwall face. That slide just
9 shows a typical development section with the belt air
10 mixing with the intake air and being coursed across
11 the face.

12 Point feeding. Point feeding is covered
13 under 75.350, and point feeding is permitted with the
14 following precautions. You must monitor the point
15 feed for CO or smoke. You must monitor the belt air
16 course for CO or smoke.

17 You must have means to remotely close the
18 point feed regulator. You have minimum velocity
19 requirements through the point feed, which 350(d)(5)
20 requires 300 feet per minute, and that's in the
21 ventilation plan, through that point feed regulator.

22 The locations approved in the mine
23 ventilation plan require an AMS system installed,
24 operated, examined and maintained naturally.

25 75.351, the AMS operation. It establishes

1 when an AMS must be operated and when a designated
2 operator has to be on duty. One of the key things
3 here is that the AMS operator must be properly
4 trained, and he must respond to all these signals.
5 Problems arise when the AMS operator isn't properly
6 trained or doesn't properly respond to the signals.

7 The designated location and the operator
8 requires the mine operator to designate a surface
9 location. It specifies the duties and location of the
10 operator, requires a schematic or map of the sensors
11 and requires names and method to contact key
12 personnel.

13 There are also requirements there for two-
14 way communication systems, the maps required to be
15 updated within 24 hours of any changes that might be
16 made and a number of other requirements that I haven't
17 outlined here, but they are contained in the full
18 version that you can find in 30 C.F.R.

19 Continuing on, 75.351, minimum operating
20 requirements. It requires that the signal is on the
21 surface, that there's automatic signals. If there's
22 malfunctions, it requires automatic alerts on the
23 surface. It requires automatic alarms on the surface
24 and at the section and at other locations that are
25 approved, and some are contained in the vent plan or

1 the 1502 plans.

2 It requires the system to identify the
3 operational status of all AMS sensors. 351(d)
4 specifies the location and installation of the sensors
5 and addresses specific location within an entry. The
6 location of the sensors is 351(e).

7 The belt air course. Spacing requirements
8 for belt air is 1,000 feet spacing. It permits lower
9 velocities with reduced spacing. You can have 300
10 foot spacing with velocities under 50 feet a minute.
11 The district manager also may require additional
12 sensors.

13 351(f), location of sensors in the primary
14 escapeway. There's requirements for CO sensors
15 required within 500 feet of the start of the section
16 and required within 300 feet of the face or the
17 loading point on the section, so as the section
18 advances you will have a CO sensor at the beginning of
19 the section and a CO sensor near the loading point is
20 generally what you find in the primary escapeway.

21 Locations of sensors. 351 also addresses
22 location of methane sensors, smoke sensors. It
23 doesn't just deal specifically with belt air. It
24 deals with the AMS system as a whole because the AMS
25 system can be used for other functions other than belt

1 air.

2 The AMS system, you can use it in the
3 returns to monitor return airways, section returns
4 where it will allow you to exceed the one percent
5 limits in the section returns, allow you to go to 1.5
6 percent, various other uses for the AMS system.

7 Some of the questions that you asked Bill
8 about the AMS, typically in the mine you'll find that
9 the AMS system will also monitor slippage switches.
10 If a belt goes out on slip, the majority of the
11 operators have that capability and it's hooked into
12 their AMS system, so it will pop up on the screen on
13 that AMS operator that hey, I've got this belt out on
14 slip. That's what took it out.

15 They monitor short-circuit and overloads.
16 If a belt trips out on short-circuit, trips out on
17 overload, trips out on ground fault that will also pop
18 up on the screen. The majority of the operators have
19 that capability so that they will know what happened
20 with the belt so it doesn't just monitor smoke. It
21 also monitors a number of other functions with the
22 belts.

23 Fire suppression. If fire suppression goes
24 off a lot of the systems will tell you that. I mean,
25 it's not a requirement in the law, but to get the full

1 utilization of the AMS system they will set their
2 system up to be able to utilize these capabilities.

3 Of course, you can use sensors in the
4 returns, which would be methane sensors, sensors in
5 electrical installations, CO or smoke, to comply with
6 75.340 regulations.

7 351(i) establishes alert and alarm levels.
8 For methane it's one and one and a half. For CO it's
9 five and 10. For smoke it's .022 optical density per
10 meter. That's some of the levels for alert and
11 alarms. Also means to establish ambient levels.
12 They're contained in the ventilation plan.

13 Installation and maintenance. Required
14 system to be installed and maintained by trained
15 people, maintained in proper operating order.
16 Sensors, nationally recognized testing labs or
17 Secretary approval.

18 There's also provisions for time delays. It
19 permits time delays of up to three minutes to be used.
20 In a lot of cases with diesel equipment, mines that
21 use diesel equipment are permitted to have time
22 delays. Also as Bill had mentioned, administrative
23 controls for their diesel equipment to limit the
24 amount of diesel equipment that may be on a section at
25 any one time.

1 Examination, testing, calibrations. There's
2 a visual exam required each shift, a functional test
3 required every seven days, calibration required every
4 31 days in accordance with the manufacturer's
5 specifications. Different manufacturers might have a
6 little different testing procedures, so you would
7 follow the testing procedure for the particular
8 manufacturer of the sensor that you may be using.

9 Concentration of the test gas has to be
10 sufficient to activate the alarms and calibration gas
11 certified traceable to NIST standards.

12 Recordkeeping. Records required for alert
13 and alarms malfunctions, seven day test calibrations,
14 maintenance. The person entering the record must
15 include his name, title, the date of the record, the
16 signature. It establishes an AMS log. It can be a
17 book, can be a computer generated type of a file, with
18 a one-year retention period.

19 Also training is addressed. AMS operators
20 must be trained annually. The record must be
21 maintained for one year. It includes the content of
22 the training, the person that conducts the training,
23 date of the training.

24 There's also requirements for
25 communications. A voice communication system and the

1 AMS system must be installed in separate entries.

2 Required responses. It gets into 352,
3 75.352, and requires what is required when you receive
4 an alert for an alarm. 352(a)(1) addresses alerts and
5 notification of appropriate personnel by the AMS
6 operator. Alarms would require notification of
7 appropriate personnel, including the miners on the
8 working section and at other areas that may be
9 affected.

10 352(b), identify the sensor and initiate an
11 investigation if you do get an alert. If you get an
12 alarm, identify the sensor, initiate investigation and
13 initiate the firefighting and evacuation procedures,
14 so if you have an alarm, if you get an alarm, you must
15 initiate the mine evacuation procedures and the
16 firefighting procedures.

17 There's also responses for methane sensors,
18 which would require you to identify the sensor,
19 conduct an examination and follow your required
20 actions that are required under 323.

21 75.352(d), immediate actions to return the
22 system to the proper function and establishes
23 procedures to manually monitor the belt air course
24 while you continue belt operation. If you have a
25 sensor malfunction or a number of sensors malfunction

1 there are various established procedure that you would
2 need to go through in order to continue to operate the
3 belt. You'd have to patrol the belt. You'd have to
4 have people available with handheld CO detectors and
5 patrol or monitor it.

6 If it's a single sensor, you would monitor
7 at that single sensor location. If it would be a
8 number of sensors then you'd have to patrol the belt
9 through the area that's affected. You could continue
10 to operate the belt line in that instance until you
11 effect the repairs of the system.

12 Ventilation plan requirements. Under 75.371
13 there are some requirements that are included in the
14 ventilation plan that's affected by this belt air
15 rule, and it adds six requirements to the ventilation
16 plan approval.

17 They are a designated area for dust
18 sampling, location of the point feed regulations to be
19 included in the vent plan and approved in the vent
20 plan, additional CO sensors in the belt course if
21 required by the district manager.

22 The time delays are to be addressed in the
23 ventilation plan. The reduced alert and alarm
24 settings are also to be addressed in the vent plan,
25 and alternate instrument and alert and alarm levels

1 for monitoring under 75.352 is also addressed in that
2 plan.

3 We also have the mine ventilation map,
4 75.372, and the location and the type of the required
5 AMS sensors are included in the mine ventilation map,
6 and then we have the escapeways, the 75.380 section,
7 and that addresses the use of the point feed
8 regulators.

9 Some of the costs. You have cost savings
10 from using belt air, and the cost savings are
11 primarily from reduced air horsepower requirements for
12 the fan, possibly delay some shaft sinking cost. You
13 might not have to put as many shafts into the mine.

14 Eliminate the cost of filing and litigating
15 petitions for modifications of the existing standard.
16 Since the standard went into effect, all the petitions
17 have went away except for the two entry petitions, so
18 it reduced the cost of filing for petitions.

19 Also some safety benefits that we have. By
20 requiring the use of the superior AMS systems and the
21 CO sensors it's a definite safety benefit. The
22 systems provide for an early warning fire detection.
23 This capability will save lives and save mine
24 property.

25 The use of the belt air with the AMS

1 provides mine operators with cost savings, detection
2 of fires before significant damage occurs, possibly
3 avoiding the cost of sealing a mine or mine recovery
4 cost, and certainly saves lives also.

5 It's also a vast improvement over the point
6 type heat sensors, which are still permitted to be
7 used, but the AMS systems and the CO sensors are
8 vastly superior to those point type sensors.

9 Also, the lowering of the alert and alarm
10 levels to five and 10 parts per million also play a
11 big part in the safety benefit of it.

12 That brings me to the overview of the
13 compliance guide, so --

14 MS. ZEILER: Yes. We've kind of reached a
15 natural break point in Mike's presentation. It's a
16 two part, the requirements of the belt air rule and
17 the compliance guide, which probably would be better
18 as the first presentation in the morning.

19 Do you have any questions for Mike on the
20 belt air rule?

21 MR. MUCHO: Yes. Mike, you said and I've
22 read where MSHA is talking about the two entry systems
23 that go on to say that there are additional
24 requirements in the petitions for the two entry mines.

25 What is MSHA saying there? Are any of those

1 additional requirements related to belt air or belt
2 air kind of issues, or are you talking about, yes,
3 these petitions go on and talk about other things not
4 related to belt air?

5 MR. KALICH: Well, the petitions go on and
6 talk about other things. I don't know. I would think
7 there's a nexus between that and the belt air
8 possibly.

9 Some of the things that come to my mind, and
10 without having one in front of me to do a comparison
11 some of the things that come to my mind is the use of
12 the PED systems. The mines out west that are using
13 the two entry have some type of wireless communication
14 system which enables the men to be notified of any
15 sensor alarms. Any diesel equipment even that enters
16 a section the men are notified of it.

17 Some of the other things that come to mind
18 are the tailgates that are on intake air, so it
19 provides an additional means of escape off the
20 section. That's a couple of the big issues that come
21 to my mind right away, additional requirements that
22 are in those two entry petitions.

23 Bill, does anything else come to mind?

24 MR. KNEPP: Well, I would say you ought to
25 mention that fire suppression on the diesel equipment.

1 MR. KALICH: Yes. There's automatic fire
2 suppression required on diesel equipment. That's
3 another big one.

4 Naturally with the petition process it also
5 allows us to take a harder look at requiring extra
6 sensors, reduction of alert and alarm levels. There's
7 a number of things in there.

8 Does anything else come to mind right off
9 the top of your head? I mean, if I just sit down and
10 look through it word-for-word I'm sure there's some
11 other things in there that I've left out.

12 MR. MUCHO: I just wondered in a general
13 way. I was sure it would take a more detailed answer.
14 Thanks.

15 MR. KALICH: Yes?

16 DR. BRUNE: Just one understanding question.
17 The two entry systems, do they automatically
18 ventilate belt air to the face or to the return?

19 MR. KALICH: To the face.

20 DR. BRUNE: To the face.

21 MR. KALICH: Yes. You only have the two
22 entries, so you have the belt and the primary intake
23 escapeway --

24 DR. BRUNE: Yes, I understand.

25 MR. KALICH: -- are both located on the

1 headgate side, and then they run a separate intake
2 split up the tailgate side to provide another means of
3 escape.

4 DR. BRUNE: And while they're driving on
5 development? Is that the same?

6 MR. KALICH: When they're driving on
7 development, the belt is the only intake and then you
8 have the return. Yes.

9 DR. BRUNE: Okay.

10 MR. KALICH: Yes.

11 MS. ZEILER: Any other questions for Mike?

12 (No response.)

13 MS. ZEILER: Okay. Before we adjourn for
14 the day I would ask the chair, Dr. Mutmansky, do you
15 or the panel have any other requests of the staff for
16 tomorrow?

17 I've got the contact name and numbers list
18 you asked for. Anything else?

19 DR. MUTMANSKY: I have no other requests at
20 this point in time. I think we can discuss over
21 dinner tonight any other things that we feel that MSHA
22 might be able to help us with.

23 We are going to do our very best tomorrow to
24 try to set goals for the next perhaps meeting or two
25 meetings so that we will be able to enable the MSHA

1 staff members to help us for those meetings.

2 I have no other questions. Anybody on the
3 panel who would like to ask questions at this point in
4 time?

5 DR. WEEKS: Well, just an administrative
6 thing. I think it would be useful for all of us on
7 the panel to have contact information for each of us.

8 MS. ZEILER: Right. That we will get for
9 you tomorrow. Okay. Great.

10 DR. MUTMANSKY: Any other thoughts? Any
11 other thoughts from the panel?

12 DR. TIEN: So far, so good.

13 DR. MUTMANSKY: Okay. Linda, back to you
14 then.

15 MS. ZEILER: Okay. Great. Thank you very
16 much. With that we'll adjourn for today and pick up
17 tomorrow at 9 a.m. Thanks.

18 (Whereupon, at 3:40 p.m. the meeting in the
19 above-entitled matter was recessed, to reconvene at
20 9:00 a.m. on Wednesday, January 10, 2007.)

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REPORTER'S CERTIFICATE

DOCKET NO.: --

CASE TITLE: TECHNICAL STUDY PANEL ON THE
UTILIZATION OF BELT AIR AND THE
COMPOSITION AND FIRE RETARDANT
PROPERTIES OF BELT MATERIALS IN
UNDERGROUND COAL MINING

HEARING DATE: January 9, 2007

LOCATION: Washington, D.C.

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the United States Department of Labor, Mine Safety and Health Administration.

Date: January 9, 2007



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